



The Platform for Collaboration on Tax

Toolkit for Addressing the Taxation of Offshore Indirect Transfers (OITs)

Cory Hillier (IMF) and Tomas Balco (OECD)

July 23, 2020

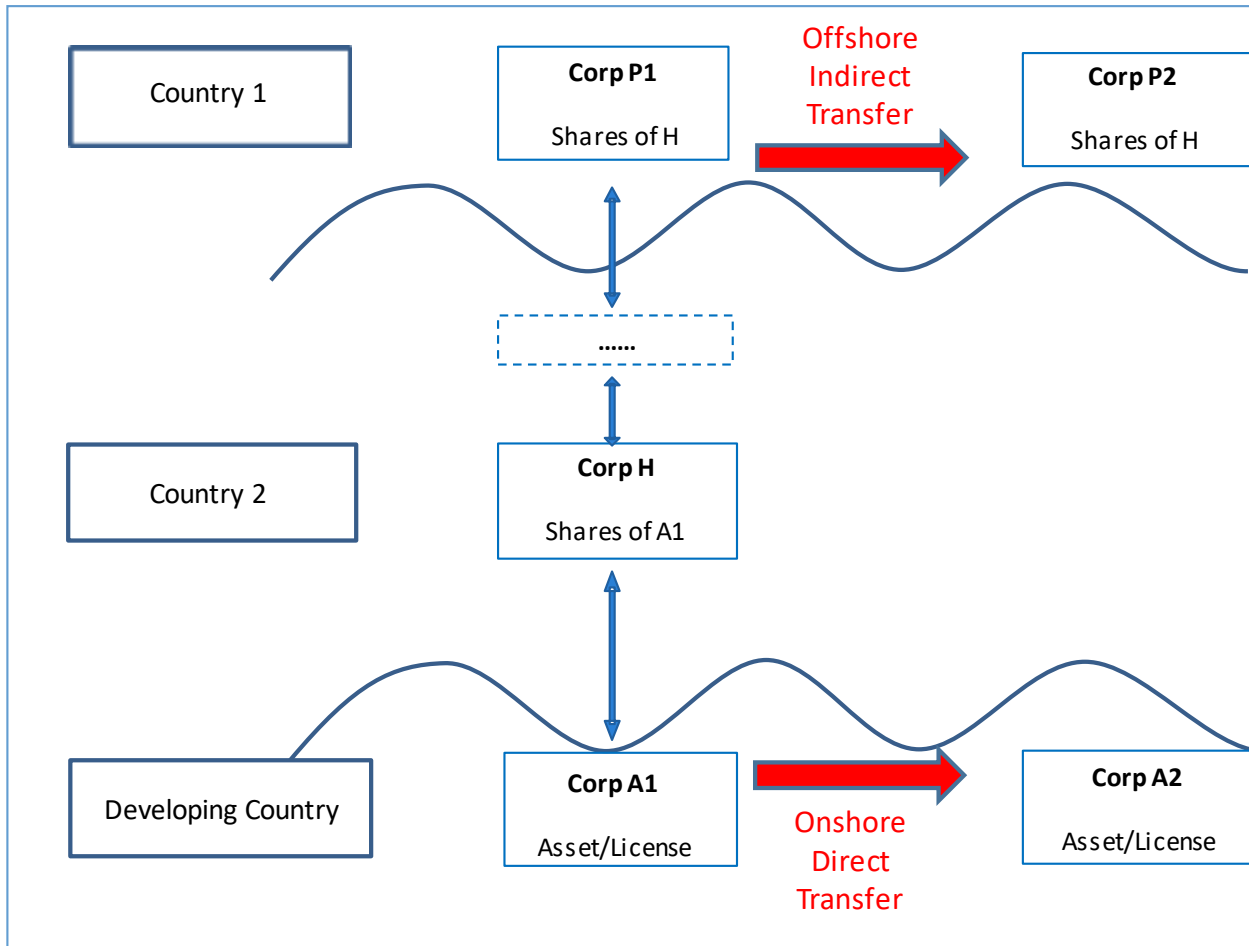
This presentation should not be regarded as the officially endorsed views of the PCT partners, their member countries, or the donors of the PCT Secretariat.

Overview of the OIT Toolkit

Toolkit's structure:

- I. INTRODUCTION
 - II. ANALYSING OFFSHORE INDIRECT TRANSFERS
 - III. THREE ILLUSTRATIVE CASES
 - IV. TAX TREATIES AND OFFSHORE INDIRECT TRANSFERS
 - V. IMPLEMENTATION CHALLENGES AND OPTIONS
 - VI. CONCLUSIONS
- APPENDICES A, B, C, D

PCT Toolkit: OITs



- Addresses a critical issue for resource rich low income countries.
- Adopts current thinking on treatment of “immovable property” (see OECD and UN MTCs), with discussion of possible expansion to additional “location specific rents” (e.g. telecom licenses granted by government).
- Demonstrates “standard setting feedback loop”: PCT identifies problem faced by developing countries; a standard setter (here, the OECD) facilitates an approach to target the problem (see MLI).
- Provides proposed language and methods to adopt such source country taxation under two different models.

OIT Toolkit – Main features

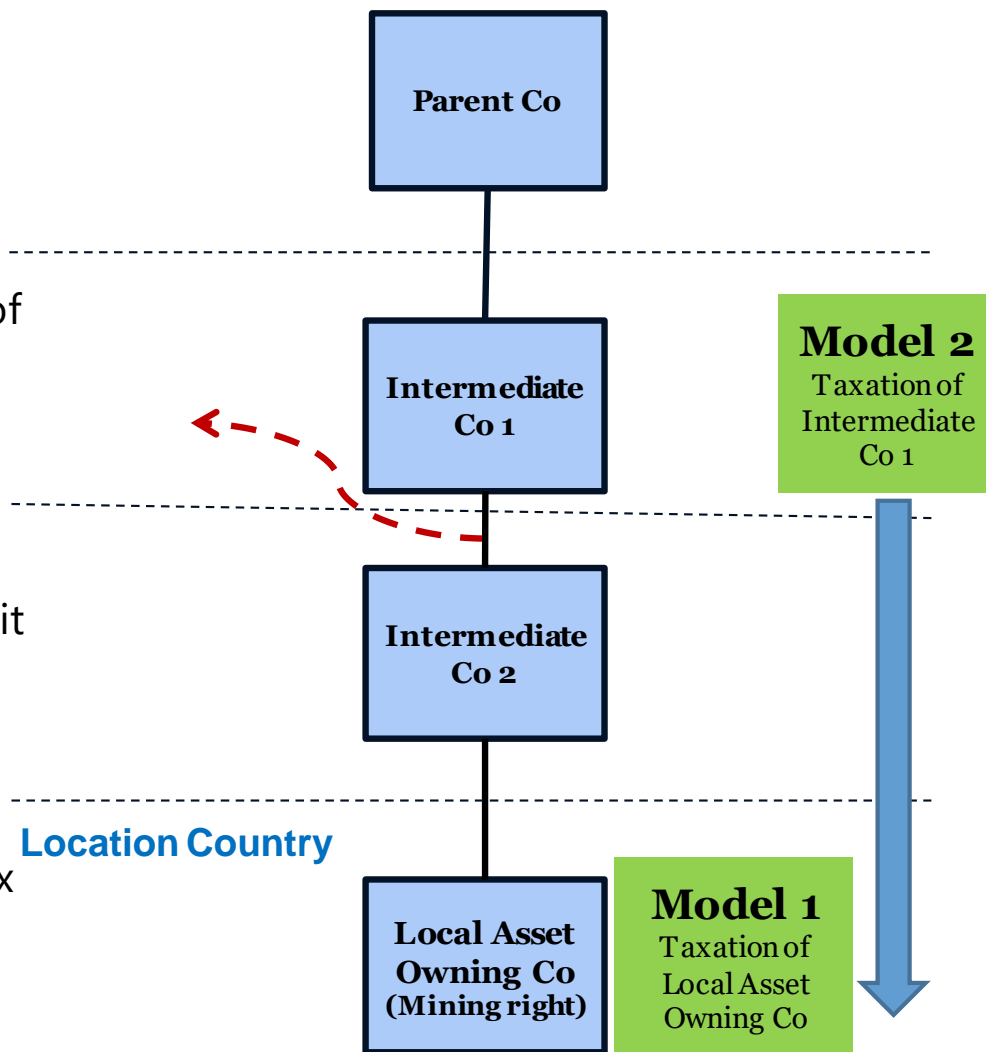
- Focus of the OIT toolkit is on...
 - ...the country where the asset is located – the 'source' country
 - ...capital gains on the transfer of 'immovable property'
 - ...practicable options, rather than single approach

Key issues addressed

- Should capital gains on OITs be taxed in the location country?
 - Toolkit offers policy guidance
- What are the implementation challenges?
 - Toolkit provides policy guidance and legal drafting suggestions
- What to do with tax treaties?
 - Toolkit discusses Article 13(4) in MTCs

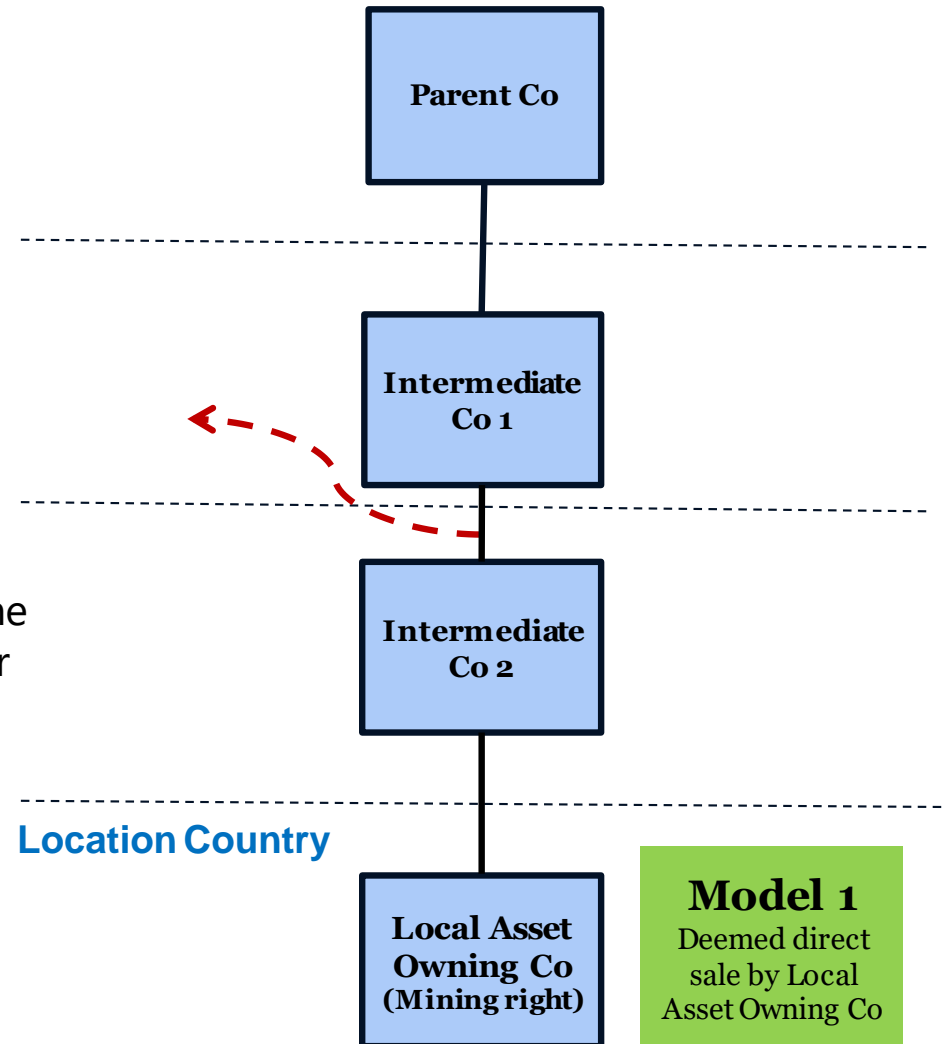
Implementation approaches

- **Tax liability rules** – toolkit offers guidance and drafting samples:
 - Model 1 – taxation of a deemed direct sale by a resident
 - Model 2 (mostly used) – taxation of the non-resident seller
 - Both models – critical how wide to define ‘immovable property’ (example)
- **Enforcement/collection issues** – toolkit offers practical examples:
 - Detect – notification/reporting requirements
 - Collect – withholding; imposing tax payment obligation
 - Enforce – legal protections



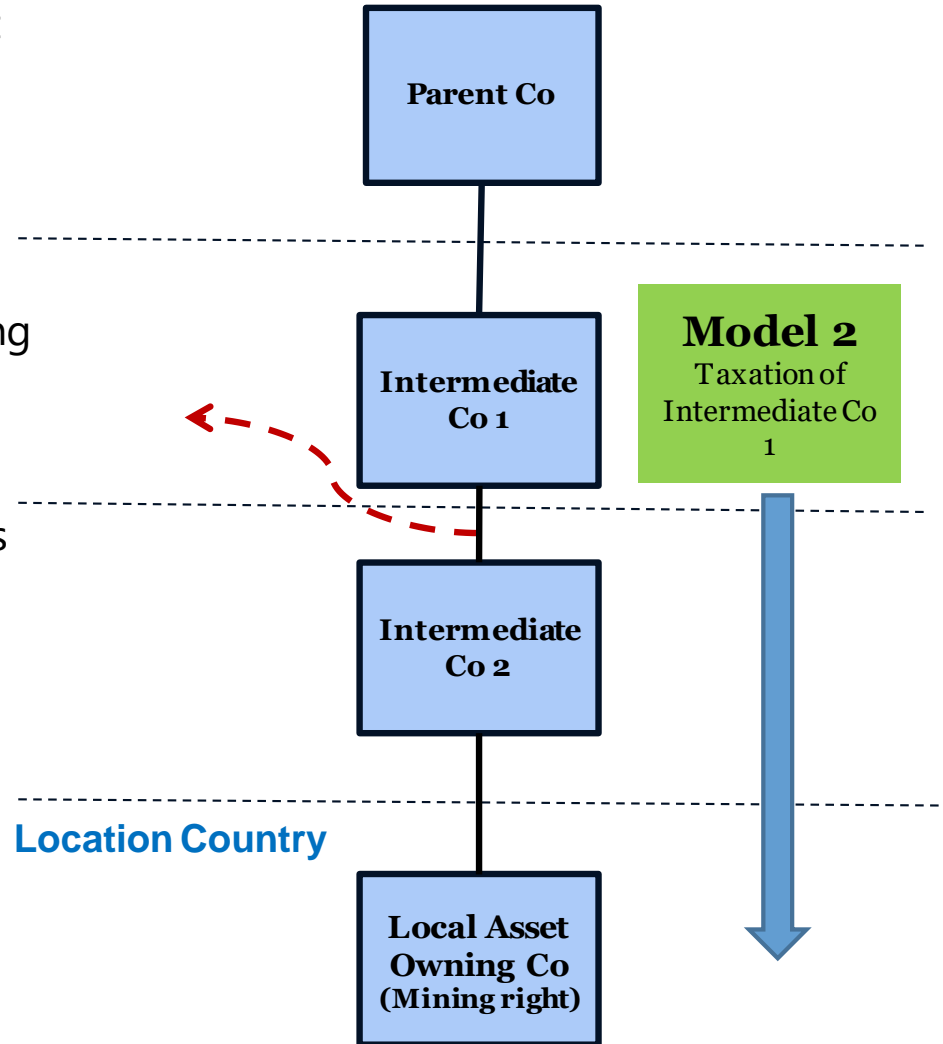
Overview of Model 1

- Taxes the local asset owner on the basis that the asset it holds has undergone a change of control because of an offshore sale of an entity that owns the local asset owner, directly or indirectly.
- The tax liability with respect to the gain triggered for the local resident asset-owning entity (deemed disposal).
- Achieve through domestic legislative provisions, without primary reliance on the international source of income or broader international taxation rules (such as tax treaty allocation rules).
- This approach has been adopted in a number of source countries, such as Mongolia, Nepal, Ghana and Tanzania.



Overview of Model 2

- Seeks to impose tax on the non-resident seller on the basis that the transfer gives rise to a gain with a local source.
- Model more commonly adopted.
- Source rules become critical for triggering the tax liability in the location country.
- Non-resident ordinarily only subject to taxation on income derived from sources in the particular location country.
- Source rule may be combined with a taxable asset rule (e.g. full and pro rata taxation).
- Taxing right can be limited by tax treaty (e.g. absence of Article 13(4)).



Key takeaways and next steps

- Toolkit assists developing countries decide whether they wish to tax offshore indirect transfers relating to immovable property.
- Enables a coherent policy making framework to be in place to avoid the need to make last minute decisions when faced with exigent circumstances.
- Focuses on two common domestic legislative approaches to improve consistency for greater tax certainty.
- New policy decisions should be implemented prospectively.
- Enables broader thinking about expansion of immovable property to additional location specific rents (returns exceeding the minimum required by investors), especially post-COVID-19.